

Message Text

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INFO OCT-01 ISO-00 /001 R

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DRAFTED BY: S/S-O: MTANNER:WES

APPROVED BY: S/S-O: MTANNER

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FM SECSTATE WASHDC

TO USDEL SECRETARY IMMEDIATE

S E C R E T STATE 197495 TOSEC 100019

NODIS

CHEROKEE

FOLLOWING REPEAT STATE 197495 ACTION CAIRO 20 AUG 75

QUOTE

S E C R E T STATE 197495

NODIS

CHEROKEE

E.O. 11652: XGDS-3

TAGS: PFOR, EG, IS, US

SUBJECT: MIDDLE EAST NEGOTIATIONS

REF.: CAIRO 8195

FOR AMBASSADOR FROM SECRETARY

1. REALIZING THAT FAHMY ASKED YOU NOT TO REPORT HIS
VIEWS REFTTEL, I THINK IT IS IMPORTANT THAT YOU FIND WAY TO
GET FOLLOWING POINTS ACROSS TO HIM VERY CLEARLY: WE WERE
SOMEWHAT DISAPPOINTED BY HIS REACTION. WE HAD THOUGHT HE
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MIGHT BE PLEASED THAT WE HAD SUCCEEDED IN FENDING OFF
ADDITIONAL ISRAELI DEMANDS AND WERE SURPRISED TO FIND IN
HIS RESPONSES EVEN SOME MOVEMENT AWAY FROM UNDERSTANDINGS
DISCUSSED IN ASWAN AND SALZBURG. WE HAVE ALWAYS UNDERSTOOD

EGYPT'S RELUCTANCE TO PUT SOME OF THESE COMMITMENTS IN WRITING, BUT WE MUST BOTH RECOGNIZE THAT IT WILL BE ESSENTIAL THAT WE FIND TOGETHER ORAL FORMULATIONS THAT WILL CONVEY TO US EXACTLY WHAT THE EGYPTIAN POSITIONS ARE SO THERE WILL BE PRECISE UNDERSTANDINGS BETWEEN US. PURPOSE OF INSTRUCTION FOR YOUR LAST CONVERSATION WITH FAHMY WAS TO PROVIDE BASIS FOR EGYPTIAN THOUGHT ABOUT SUCH FORMULATIONS. WE ARE NOT ASKING FOR FURTHER RESPONSE NOW, BUT WE MUST ALL UNDERSTAND THAT THIS WILL HAVE TO BE ACCOMPLISHED.

2. ON THE QUESTION OF THE UNEF DURATION, FAHMY WILL RECALL THE VERY SPECIFIC DISCUSSIONS IN SALZBURG ABOUT A POSSIBLE SIDE LETTER ON THIS SUBJECT. I BELIEVE IT WOULD BE USEFUL IF YOU WERE TO SHOW HIM A TEXT AND SEEK EGYPTIAN CLEARANCE NOW CONTINGENT, OF COURSE, ON SATISFACTORY CONCLUSION OF THE INTERIM AGREEMENT. TEXT OF OUR CURRENT DRAFT BASED ON SALZBURG TALK AND LATER DISCUSSION WITH RABIN DURING HIS VISIT TO WASHINGTON IS AS FOLLOWS:

BEGIN TEXT:

DEAR MR. PRESIDENT:

IN ACCORDANCE WITH THE AGREEMENT SIGNED BETWEEN EGYPT AND ISRAEL ON (BLANK DATE), I AM WRITING YOU THIS LETTER TO INFORM YOU OF THE POSITION OF EGYPT ON THE QUESTION OF THE DURATION OF THE SECOND EGYPTIAN-ISRAELI AGREEMENT ON THE SINAI.

THE AGREEMENT INCLUDES LANGUAGE THAT THE 'AGREEMENT SHALL REMAIN IN EFFECT UNTIL IT IS SUPERSEDED BY A NEW AGREEMENT.' WITH RESPECT TO THE DURATION OF UNEF, I HAVE INFORMED SECRETARY KISSINGER OF EGYPT'S UNDERTAKING TO MAKE EVERY EFFORT TO EXTEND THE UNITED NATIONS EMERGENCY FORCE ANNUALLY FOR THE DURATION OF THE AGREEMENT.

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HOWEVER, SHOULD THE SECURITY COUNCIL, BECAUSE OF THE ACTION OF A THIRD STATE, FAIL TO RENEW THE UNEF MANDATE TO ASSURE CONTINUOUS OPERATION, EGYPT UNDERTAKES WITHOUT PREJUDICE TO ANY OBLIGATION OF THE PARTIES UNDER THIS AGREEMENT TO CONCERT ACTIVELY WITH THE U.S. TO HAVE THE GENERAL ASSEMBLY TAKE APPROPRIATE ACTION TO BRING ABOUT ANNUAL RENEWALS FOR AT LEAST TWO RENEWALS AFTER THE FIRST ANNUAL MANDATE GOES INTO EFFECT.

IN THE EVENT SUCH AFFIRMATIVE GENERAL ASSEMBLY ACTION DID NOT PROVE POSSIBLE, EGYPT WILL REQUEST AN AUGMENTED UNTSO TO CONTINUE THE SUPERVISION RESPONSIBILITIES, AND TO HAVE THE JOINT EGYPTIAN-ISRAELI COMMISSION COOPERATE WITH IT.

SINCERELY YOURS, MOHAMMED ANWAR AL-SADAT.

END TEXT.

3. IN ADDITION, WE BELIEVE IT WOULD BE DESIRABLE FOR YOU TO CHECK THE LANGUAGE BOTH IN THE PREAMBLE AND THE BODY OF THE AGREEMENT RELATING TO THE NON-RESORT TO FORCE. YOU SHOULD PUT THIS TO FAHMY IN THE FORM OF A DESIRE TO GET RECONFIRMATION OF SOMETHING HE HAS PREVIOUSLY AGREED TO EVEN THOUGH YOU WILL SEE FROM THE FORMULATION GIVEN BELOW THERE HAS BEEN SOME SLIGHT STYLISTIC, NON-SUBSTANTIVE CHANGES MADE IN IT.

FOLLOWING IS THE LANGUAGE:

PREAMBLE: THE GOVERNMENT OF THE ARAB REPUBLIC OF EGYPT AND THE GOVERNMENT OF ISRAEL:

RESOLVING THAT THE CONFLICT BETWEEN THEM AND IN THE MIDDLE EAST SHOULD NOT BE SOLVED BY MILITARY FORCE BUT ONLY BY PEACEFUL MEANS;

RECALLING THAT THE AGREEMENT CONCLUDED BY THE PARTIES JANUARY 18, 1974, WITHIN THE FRAMEWORK OF THE GENEVA PEACE CONFERENCE, CONSTITUTED A FIRST STEP TOWARDS A JUST AND DURABLE PEACE ACCORDING TO THE PROVISIONS OF SECURITY COUNCIL RESOLUTION 338 OF OCTOBER 22, 1973; AND

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DESIROUS OF REACHING A FINAL AND JUST PEACE SETTLEMENT BY MEANS OF NEGOTIATIONS CALLED FOR BY SECURITY COUNCIL RESOLUTION 338 AND AS A SIGNIFICANT STEP TOWARDS THAT END; HAVE AGREED AS FOLLOWS:

ARTICLE: (1) THE PARTIES HEREBY UNDERTAKE NOT TO RESORT TO THE THREAT OR USE OF FORCE AGAINST EACH OTHER AND TO SETTLE ALL DISPUTES BETWEEN THEM BY NEGOTIATIONS OR OTHER PEACEFUL MEANS. (2) THE PARTIES HAVE GIVEN A FURTHER WRITTEN ASSURANCE TO THE GOVERNMENT OF THE UNITED STATES OF AMERICA TO THIS EFFECT. END TEXT

4. IN ADDITION, YOU SHOULD CHECK OUT THE LETTER WHICH WOULD CONSTITUTE THE ASSURANCE REFERRED TO IN THE ABOVE PARAGRAPH.

FOLLOWING IS THE TEXT:

BEGIN TEXT: DEAR MR. PRESIDENT:

IN CONNECTION WITH THE AGREEMENT BETWEEN EGYPT AND ISRAEL OF (BLANK DATE), AND IN ACCORDANCE WITH THE UNDERTAKING

CONTAINED THEREIN, WE ARE HERewith SUBMITTING THE FOLLOW-
ING ASSURANCE TO YOU:

(A) EGYPT IS RESOLVED THAT THE CONFLICT BETWEEN HER AND
ISRAEL AND IN THE MIDDLE EAST SHALL NOT BE SOLVED BY MILI-
TARY FORCE BUT ONLY BY PEACEFUL MEANS.

(B) EGYPT UNDERTAKES NOT TO RESORT TO THE THREAT OR USE
OF FORCE AGAINST ISRAEL AND TO SETTLE ALL DISPUTES WITH
ISRAEL BY NEGOTIATIONS AND OTHER PEACEFUL MEANS.

(C) EGYPT RECONFIRMS ITS OBLIGATION TO SCRUPULOUSLY OBSERVE
THE CEASEFIRE ON LAND, SEA AND AIR AND REFRAIN FROM ALL
MILITARY OR PARAMILITARY ACTIONS AGAINST ISRAEL.

YOURS SINCERELY, MOHAMMED ANWAR AL-SADAT. END TEXT

5. FYI. YOU SHOULD BE AWARE THAT IN THE TEXT
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OF THE AGREEMENT WE HAVE BEEN

NEGOTIATING WITH ISRAEL, THERE IS ALSO AN ARTICLE WHICH
RECONFIRMS THE CEASEFIRE PARAGRAPH OF THE FIRST DISENGAGE-
MENT AGREEMENT. WE ARE NOT ASKING YOU TO CHECK THIS TEXT
AT THE MOMENT SINCE THE ISRAELIS ARE TRYING TO BROADEN IT
TO INCLUDE SPECIFIC REFERENCE TO BLOCKADES WHICH WE HAVE
TOLD THEM WE WILL NOT ACCEPT. END FYI.

6. ISRAEL WOULD, OF COURSE, SIGN LETTERS CONVEYING
ASSURANCES IDENTICAL TO THOSE CONTAINED IN PARAS 2 AND 4
ABOVE.

7. ON THE SUBJECT OF THE NON-USE OF FORCE, YOU SHOULD
TELL FAHMY THERE IS ALSO THE POINT ABOUT SYRIA WHICH I WILL
WANT TO DISCUSS WITH PRESIDENT SADAT PRIVATELY. KISSINGER

UNQUOTE. MAW

SECRET

<< END OF DOCUMENT >>

Message Attributes

Automatic Decaptioning: Z
Capture Date: 26 AUG 1999
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: POLICIES, CAT-C, CHEROKEE 08/20/75, DIPLOMATIC COMMUNICATIONS, GOVERNMENT REACTIONS, NEGOTIATIONS
Control Number: n/a
Copy: SINGLE
Draft Date: 21 AUG 1975
Decaption Date: 28 MAY 2004
Decaption Note: 25 YEAR REVIEW
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: CunninFX
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1975STATE197495
Document Source: ADS
Document Unique ID: 00
Drafter: S/S-O: MTANNER:WES
Enclosure: n/a
Executive Order: 11652 XGDS-3
Errors: n/a
Film Number: N750003-0346
From: STATE
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1975/newtext/t197508101/baaaasmw.tel
Line Count: 205
Locator: TEXT ON-LINE, TEXT ON MICROFILM
Office: ORIGIN SS
Original Classification: SECRET
Original Handling Restrictions: NODIS
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 4
Previous Channel Indicators:
Previous Classification: SECRET
Previous Handling Restrictions: NODIS
Reference: n/a
Review Action: RELEASED, APPROVED
Review Authority: CunninFX
Review Comment: n/a
Review Content Flags:
Review Date: 09 APR 2003
Review Event:
Review Exemptions: n/a
Review History: RELEASED <09 APR 2003 by Izenbel0>; APPROVED <07 NOV 2003 by CunninFX>
Review Markings:

Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
06 JUL 2006

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: LOCK1
Status: NATIVE
Subject: n/a
TAGS: PFOR, EG, IS, US, (FAHMY, ISMAIL)
To: SECRETARY
Type: TE
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 06 JUL 2006